

Information Technology Management

Report in Defense Business Management System Controls Placed in Operation and Tests of Operating Effectiveness for the Period October 1, 2004 through May 15, 2005 (D-2005-104)

> Department of Defense Office of Inspector General

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INSPECTOR GENERAL DEPARTMENT OF DEFENSE 400 ARMY NAVY DRIVE ARLINGTON, VIRGINIA 22202-4704

August 26, 2005

MEMORANDUM FOR THE OFFICE OF THE UNDER SECRETARY OF DEFENSE

(COMPTROLLER)/CHIEF FINANCIAL OFFICER

DIRECTOR, DEFENSE FINANCE AND ACCOUNTING

SERVICE

DIRECTOR, DEFENSE INFORMATION SYSTEMS

AGENCY

SUBJECT: Report on Defense Business Management System Controls Placed in Operation and Tests of Operating Effectiveness for the Period October 1, 2004 through May 15, 2005 (Report No. D-2005-104)

We are providing this report for your information and use. No written response to this report is required. Therefore, we are publishing this report in final form.

We appreciate the courtesies extended to the staff. Questions should be directed to Mr. Michael Perkins at (703) 325-3557 (DSN 221-3557) or Donna Roberts at (703) 428-1070 (DSN 328-1070).

By direction of the Deputy Inspector General for Auditing:

Paul J. Granetto, CPA Assistant Inspector General

Defense Financial Auditing

Service

Table of Contents

Foreword

Section I Independent Service Auditor's Report
Section II Description of the Defense Business Management System Operations and Controls Provided by the Defense Finance and Accounting Service
Section III Control Objectives, Control Activities, and Service Auditor's Tests of Operating Effectiveness
Section IV Supplemental Information Provided by the Defense Finance and Accounting Service and the Defense Information System Agency
Acronyms and Abbreviations85
Report Distribution 87

Foreword

This report is intended for the use of the Defense Finance Accounting Service (DFAS) and Defense Information System Agency (DISA) management, its user organizations, and the independent auditors of its user organizations. Department of Defense personnel who manage and use the Defense Business Management System (DBMS) will also find this report of interest as it contains information about DBMS application controls.

The Department of Defense Office of the Inspector General (DoD OIG) is implementing a long-range strategy to conduct audits of DoD financial statements. The Chief Financial Officer's Act of 1990 (P.L. 101-576), as amended, mandates that agencies prepare and conduct audits of financial statements. The reliability of information in DBMS directly affect DoD's ability to produce reliable, and ultimately auditable, financial statements, which is key to achieving the goals of the Chief Financial Officer's Act.

DBMS is a legacy general ledger financial management system implemented at DFAS-Columbus, Ohio in 1969. DBMS has been modified significantly since 1969 with the addition of modules and subsystems to support: cost accounting, military personnel costing, funds appropriation, and reimbursable receivables. It provides support to various DoD agencies. Due to a recent migration, DBMS mid-tier servers and mainframe have been moved to DISA Systems Management Center-Ogden, Utah as of February 2005.

This audit assessed controls over the DBMS processing of transactions at DFAS and DISA. This report provides an opinion on the fairness of presentation, the adequacy of design, and the operating effectiveness of key controls that are relevant to audits of user organization financial statements. As a result, this audit precludes the need for multiple audits of DBMS controls previously performed by user organizations to plan or conduct financial statement and performance audits. This audit will also provide, in a separate audit report, recommendations to management for correction of identified control deficiencies. Effective internal control is critical to achieving reliable information for all management reporting and decision making purposes.

Section I: Independent Service Auditor's Report



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SUBJECT: Report on Defense Business Management System Controls Placed in Operation and Tests of Operating Effectiveness for the Period October 1, 2004 through May 15, 2005

We have examined the accompanying description of the general computer and application controls related to the Defense Business Management System (DBMS) (Section II). The DBMS, including general computer and application controls, is directly supported and maintained by DFAS and DISA. Our examination included procedures to obtain reasonable assurance about whether (1) the accompanying description presents fairly, in all material respects, the aspects of the controls at DFAS and DISA that may be relevant to a DBMS user organization's internal controls as it relates to an audit of financial statements; (2) the controls included in the description were suitably designed to achieve the control objectives specified in the description, if those controls were complied with satisfactorily, and user organizations applied the controls contemplated in the design of controls at DFAS and DISA; and (3) such controls had been placed in operation as of May 15, 2005.

The control objectives were specified by the DoD OIG and accepted by DFAS and DISA. Our examination was performed in accordance with standards established by the American Institute of Certified Public Accountants and the standards applicable to financial audits contained in Government *Auditing Standards*, issued by the Comptroller General of the United States, and included those procedures we considered necessary in the circumstances to obtain a reasonable basis for rendering our opinion.

In our opinion, the accompanying description of the general computer and application controls at DFAS and DISA related to DBMS (Section II) presents fairly, in all material respects, the relevant aspects of the controls at DFAS and DISA that had been placed in operation as of May 15, 2005, including the completed migration of the DBMS application from DECC-Columbus to SMC-Ogden February 2005. Also, in our opinion, the controls, as described, were suitably designed to provide reasonable assurance that the specified control objectives would be achieved if the described controls were complied with satisfactorily and users applied those aspects of internal control contemplated in the design of the controls at DFAS and DISA.

In addition to the procedures we considered necessary to render our opinion as expressed in the previous paragraph, we applied tests to specific controls, listed in Section III, to obtain evidence about their effectiveness in meeting the related control objectives described in Section III during the period October 1, 2004 to May 15, 2005. The specific control objectives, controls, and the nature, timing, extent, and results of the tests are listed in Section III. This information has been provided to DBMS user organizations and their auditors for consideration when making assessments of control.

A number of controls in place to ensure compliance with DoD information assurance policies, including DoDI 8500.2 and Defense Information Technology Security Certification and Accreditation Process (DITSCAP) appear to be suitably designed, but our tests of operating effectiveness indicated inconsistencies in adherence to these policies. As discussed in Section III, Control Objectives, Control Activities, and Service Auditor's Tests of Operating Effectiveness, we identified deficiencies relating to the operating effectiveness of controls in operation for the period October 1, 2004 to May 15, 2005.

In performing our examination, we found DFAS did not have policies and procedures in place for performing periodic recertification of user access to DBMS. Also, maintenance of access request forms and worksheet documents was inconsistent, resulting in separated employees maintaining access to the application. We also found that DFAS did not have policies and procedures that detailed the retention and review of DBMS access and audit logs.

Tests of operating effectiveness for general controls identified primary deficiencies in access and system software controls. Specifically:

- DECC-Columbus did not have policies and procedures requiring privileged users to only use privileged access to perform their functions. For example, Systems Administrators were not required to have a separate or additional logon to perform their non-privileged functions. Other than the supervisor, there was no one at DECC-Columbus responsible for tracking privileged role assignments. When an employee changed jobs within DECC-Columbus, there was no check to ensure the access level was adjusted to reflect current requirements.
- DECC-Columbus did not adhere to the DoD Security Technical Implementation Guide (STIG) for Resource Access Control Facility (RACF). Specifically, testing revealed there was no written standard identifying needed access. This prevented system administrators from restricting access based on position description, least privilege, and separation of duties.
- SMC-Ogden did not adhere to the Oracle STIG. Specifically, user privileges were not periodically reviewed, non-administrator accounts were granted excessive privileges, and password parameters did not comply with DoD requirements.

Tests of operating effectiveness for application controls identified primary deficiencies in authorization, completeness, and change controls. Specifically:

- DFAS did not have authorization controls in place to verify that supervisors
 properly assigned function codes to promote separation of duties. In addition,
 password configurations restricting access to DBMS did not comply with DoD
 length, complexity, re-use, and encryption requirements. The minimum and
 maximum password change period was not specified.
- Applications interfacing with DBMS sent data in clear text via File Transfer Protocol (FTP) that was not secured by encryption. In addition, the interface control for SRD-1 required a header and trailer for DBMS to accept the transaction file. However, on three separate tests, the transaction file was accepted each time without the trailer.
- The documented change control process for DBMS did not reflect existing change control processes being followed. DFAS did not have documentation supporting changes (normal and emergency), changes did not have appropriate signatures, and test plans and results were not in the change package.
- DFAS did not have Information Assurance (IA) roles specified in writing.

As a result of these deficiencies, the controls for DBMS did not provide reasonable assurance that the following control objectives were fully achieved during the period of October 1, 2004 to May 15, 2005:

- "Resource owners have identified authorized users and their access authorized," (Control Activity AC-2.1)
- "Adequate logical access controls have been implemented. Logical controls over data files and software programs," (Control Activity AC-3.1a)
- "Adequate logical access controls have been implemented. Logical controls over a database," (Control Activity AC-3.2c)
- "Access authorizations are appropriately limited," (Control Activity SS-1.1)
- Policies and techniques have been implemented for using and monitoring use of system utilities," (Control Activity SS-2.1)
- "Inappropriate or unusual activity is investigated and appropriate actions taken," (Control Activity SS-2.2)
- "Authorizations for software modifications are documented and maintained," (Control Activity CC-1.2)
- "Emergency changes are promptly tested and approved," (Control Activity CC-2.2)
- "Data entry terminals are secured and restricted to authorized users," (Control Activity AN-2.1)
- "Users are limited in what transactions they can enter," (Control Activity AN-2.2)

- "Reconciliations show the completeness of data processed at points in the processing cycle," (Control Activity CP-2.1)
- "Reconciliations show the completeness of data processed for the total cycle," (Control Activity CP-2.2) and
 - "Rejected transactions are controlled with an automated error suspense file." (Control Activity AY-3.1)

In our opinion, except for the matters listed in the preceding paragraphs, the controls that were tested, as described in Section III, were operating with sufficient effectiveness to provide reasonable, but not absolute, assurance that the control objectives specified in Section III were achieved during the period from October 1, 2004 to May 15, 2005. However, the scope of our engagement did not include tests to determine whether control objectives not listed in Section III were achieved; accordingly, we express no opinion on the achievement of control objectives not listed in Section III.

The relative effectiveness and significance of specific controls at DFAS and DISA and their effect on assessments of control risk at user organizations are dependent on their interaction with the controls and other factors present at individual user organizations. We performed no procedures to evaluate the effectiveness of internal controls at individual user organizations.

The description of controls at DFAS and DISA is as of May 15, 2005, and the information about tests of the operating effectiveness of specific controls covers the period from October 1, 2004 to May 15, 2005. Any projection of such information to the future is subject to the risk that, because of change, the description may no longer portray the controls in existence. The potential effectiveness of specific controls at DFAS and DISA is subject to inherent limitations and, accordingly, errors or fraud may occur and not be detected. Furthermore, the projection of any conclusions, based on our findings, to future periods is subject to the risk that (1) changes made to the system or controls, (2) changes in processing requirements, or (3) changes required because of the passage of time may alter the validity of such conclusions.

This report is intended solely for use by management of DFAS and DISA, the DBMS user organizations, and the independent auditors of such user organizations.

By direction of the Deputy Inspector General for Auditing:

ricia G. Marsh

Assistant Inspector General Defense Financial Auditing

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Service

Section II: Description of Defense Business Management System Operations and Controls Provided by the Defense Finance and Accounting Service

II. Description of Defense Business Management System Operations and Controls Provided by the Defense Finance and Accounting Service

A. Overview of DBMS

System Overview

DBMS was developed in incremental parts beginning with the Payroll Subsystem in 1969 and Personnel Subsystem in 1972. The Resource Administration Subsystem (RAS) was added in 1975 to support business areas such as Cost Accounting, Managerial Reporting, Military Personnel Costing, and Performance Productivity. The Appropriation Accounting Subsystem (AAS) was added in 1986 to provide a uniform, automated system of accounting for appropriated funds with major components of this subsystem being funds control, appropriation record maintenance, job order accounting, and financial reporting. Finally, the Automated Billing System (ABS) was added in 1998 to provide a centralized point of input for data needed to record and manage work requests received from customers via the reimbursable order process. After DoD selected DCPS for Payroll and Defense Civilian Personnel Data System for Personnel, the DBMS Payroll and Personnel Subsystems were eliminated. Both were decommissioned before 2000.

System Capabilities

DBMS is currently a logical partition (LPAR) on a Z890-A-04 mainframe at SMC-Ogden. It is subdivided into 17 production copies of the DBMS SUPRA database with one test database. The 17 copies support approximately 4,720 customers in the Defense Agencies Accounting Business Line spread across 60 sites. Each production database is managed separately; however, some customers manage multiple databases. The breakdown is presented below:

Customer	Number of Databases
Defense Commissary Agency	3
Defense Contract Audit Agency	1
Defense Contract Management Agency	1
Defense Finance and Accounting Service	2
(Residual Data)	
Defense Logistics Agency	8
Navy	2

As established by the Service Level Agreement (SLA) between DISA and DFAS, each database copy is permitted to remain online for processing only during a prescribed window. At all other times, the databases are taken offline for batch processing and maintenance purposes, prohibiting user access.

Each subsystem includes the following functions:

RAS

- <u>Labor Processing</u> Obtains payroll and personnel data from interfacing systems that provide estimated hours and dollars for civilian employees.
- Organizational Management Establishes controls that impose hierarchical relationships between the Agency, Activity, and Office structures and between the Agency Basic Cost Accounts, Tasks, and Work Units.
- Operational Cost Labor dollar and hour adjustments received from interfacing systems update labor dollar and hour figures in RAS.
- Military Personnel/Manpower Maintains current military personnel records and tracks related costs.
- o <u>Performance</u> Measures work performance and work effectiveness, reporting on how efficiently labor is being used.
- Online Processing Access to RAS is through the online, real-time SUPRA database environment.

AAS

- Funds Control Establishes quarterly operating target records as the primary method of controlling available funds.
- General Ledger Maintenance Records the receipt of funds, commitments, obligations, expenses, disbursements, and customer orders accepted; and updates the applicable general ledger records online.
- Appropriation Record Maintenance Maintains historical records for all transactions that affect the status and utilization of funds.
- Job Order Accounting Allows for the establishment of job orders to accumulate costs pertinent to the accomplishment of specific work assignments.

<u>Financial Reporting</u> – Prepares various financial reports and listings to provide data for use by local management and for submission to DFAS-Headquarters, including data utilized for analysis and reconciliation of accounts.

ABS

- Reimbursable Receivables Central point of input and automatic interface of work counts produced in support of Reimbursable Receivables.
- <u>Funds Control</u> Controls all work orders, service orders, and work requests received from federal agencies.
- o <u>Excess Earnings</u> Accounts for the automatic release of suspended excess earnings as additional funds provided by the customer.

System Architecture

DBMS has a two-tiered architecture comprised of:

- Mid-tier and mainframe (hardware and software) components, and
- Remote user/print spooler hardware and software (online viewing, printing, and downloading).

The mid-tier and mainframe components are used as a repository for the collection and accumulation of accounting, billing, labor, and non-labor data. Their primary function is to provide centralized, daily processing of general ledger and cost reports.

The remote user/print spooler hardware and software are used primarily for online report viewing, printing of mainframe-generated outputs, and downloading financial information. These components are largely customer-owned and operated. They include personal computers, local area networks, a diverse assortment of printers, and the software that operates and connects them. Customers have access to "Report.Web" software, which is utilized for viewing, printing, and downloading reports which are produced during nightly batch cycles.

DBMS recently completed a migration where the mid-tier and mainframe servers were moved from DECC-Columbus to SMC-Ogden, as part of the larger DISA transformation strategy currently underway. The DBMS mid-tier server was moved to SMC-Ogden in May 2004, and the mainframe server was moved in February 2005.

ABS is hosted on the mid-tier utilizing an Oracle database. One of its primary functions provides an automatic interface and central point of input for all transactions relating to reimbursable receivable documents. All of the policies guiding the configuration of the database, user account settings, and permissions are controlled by Terminal Area

Security Officers (TASOs). Most of the settings were in place before the box was moved from DECC-Columbus. The Oracle implementation is installed on a mid-tier machine and runs on the UNIX operating system.

The technical components of the DBMS mainframe architecture include the following attributes:

- The hardware supporting the application is housed on the Z890-A-04 mainframe LPAR located at SMC-Ogden;
- The operating system software is z/OS, Release 1.4;
- DBMS is written in COBOL XT, COBOL, and MANTIS 4GL languages;
- The mainframe is initially protected by IBM's Resource Access Control Facility (RACF); and
- Third-party software packages are used for process scheduling and monitoring services.

Both SUPRA LPARs (development and test, and production) transitioned to SMC-Ogden. SUPRA security is implemented through two external security packages: CINCOM ENTIRE controls security at the application level; and RACF controls security at the operating system and dataset levels. The current mainframe operating system for the SUPRA Physical Data Manager database is z/OS, Release 1.4. There are 17 databases, which are configured with the same security settings, passwords and logons.

The two tiers of DBMS architecture are connected via DoD-maintained networks, comprised of Internet Protocol-based (e.g., Non-Classified Internet Protocol Router Network) and Systems Network Architecture-based (leased line) services. These networks connect DBMS to a number of customer sites (mainframes, mid-tiers, and personal computers) that supply or regularly exchange data with DBMS, mainly through electronic file transfers. Examples of some external interface sites include DCPS, SRD-1, and BOSS.

System Interfaces

DBMS customers maintain their own financial management systems that indirectly interface to DBMS in batch cycles via unencrypted FTP. Incoming files from interfacing systems are first processed on a mid-tier platform. The mid-tier utilizes hard-coded logic in the Liaison Activity Code Table (LACT) to route the incoming information to the appropriate DBMS SUPRA database copy. The information is routed if it contains a header and trailer attached by the sending system, signifying the beginning and end of the interfacing file. After the information is routed, it is processed by DBMS and posted to the General Ledger. If information cannot be routed to a

specific database copy,

DBMS sends the specific transaction and logs it to a report on the designated default database for further research by the Accounting Operations Personnel. DFAS-Columbus Accounting Technicians manually corrects the transaction.

Reconciliations are performed by DFAS-Columbus; however, full reliance is placed on the interfacing systems and customers to have rigorous controls in place that catch erroneous information, and missing or duplicate transactions in the batch before transmitting to DBMS.

The most important interfaces include DCPS payroll data, SRD-1 Fund Balance with Treasury information, and BOSS retail stock fund/supply transactions.

The only direct interface to DBMS, bypassing the mid-tier, is a recently-added interface for Defense Commissary Agency – Europe that sends foreign national pay data.

Sensitivity of Data Processed and System Criticality

DBMS contains Sensitive but Unclassified financial information at the Mission Assurance Category (MAC) III level. Actual data elements contain technical, personnel, and financial data that require protection from unauthorized disclosure. The DBMS unclassified environment includes sensitive financial and controlled information that is exempt from mandatory release to the public under the Freedom of Information Act. The DBMS environment includes files, when aggregated/integrated, increases the sensitivity level. To ensure adequate protection of data during FTP processes, DBMS incorporates a Virtual Private Network, when required.

The compromise or unauthorized disclosure of DBMS information would have an adverse impact and actively counter DFAS' mission, functions, image, or reputation. The impact would place DFAS at a significant disadvantage, resulting in intense public scrutiny, loss of public trust, and the possible loss of significant tangible assets or resources. Potential overstatement or understatement of assets, liabilities or net position and significant effects on the completeness and existence of transaction information are possible. DBMS has a recovery window of 72 hours.

Compromise or unauthorized disclosure of DBMS information is prevented through various logical access controls. Specifically, workstations are properly secured to prevent unauthorized access to the application. Users are authenticated with a unique user identification (ID) and password. The application is only available during specified online processing windows corresponding with normal business hours and disconnects after a period of non-usage. Users have three successive failed logon attempts before the account becomes locked and must be unlocked only by a TASO. Finally, access logs are produced that track users logging in and out of the application. A List of Security Violations report tracks failed logins by user and details the reason, usually invalid user passwords or locked accounts.

B. Control Environment

The DFAS-Headquarters, located in Arlington, Virginia, provides management control and coordination within the DoD and has overall responsibility for interpretation and application of DBMS through DFAS-Columbus Accounting Systems Program Management Office.

Administration

Administration of DBMS includes manual operations and standard operating procedures designed to counter fraud, waste, and abuse, including separation of duties, which ensures that work responsibilities are separated so that one individual does not control all critical stages of a process. Physical access to the system will be granted through a rigorous, well-established process conducted in accordance with DoD Directive 5200.2-R, "Personnel Security Program", and Code of Federal Regulations (Chapters 731, 732, and 736).

Personnel

Personnel are assigned security duties to enforce DFAS policies for the operation and protection of DFAS automated information systems. These individuals are knowledgeable in the nature of the information and processes supported by the application and in the management, personnel, operational, and technical controls used to protect the information. The responsibility for implementation, acceptance, and maintenance of adequate automated accounting systems security is assigned to the following individuals:

- The Program Manager is responsible for the overall development, delivery, and life
 cycle maintenance of DBMS and for ensuring that all users have been properly
 trained and are familiar with security policies and procedures before being granted
 access.
- The *Designated Approving Authority* is responsible for evaluating the level of risk associated with operating DBMS and granting either an Interim Authority to Operate or an Authority to Operate, if the risk is found to be acceptable.
- The *Information System Security Manager* is responsible for enforcing all applicable security policies and safeguards for all personnel with access to DBMS. In addition, the Information System Security Manager evaluates known or suspected vulnerabilities to ascertain if additional safeguards are needed.
- The *Certification Authority* is responsible for developing and maintaining the accreditation support documentation.
- The *Information System Security Officer (ISSO)* is responsible for day-to-day security administration and security management of DBMS.

• The *TASO* is responsible for performing assigned security tasks as designated by the ISSO, including resetting passwords, suspending or unsuspending accounts, and acting as a general liaison from the user to the ISSO for access-related issues.

C. Monitoring

Management and supervisory personnel at DFAS and DISA monitor the performance quality and internal control environment as a normal part of their activities. DFAS and DISA have implemented a number of management controls that help monitor access to the DBMS application as well as the mainframe. The System Support Office at DFAS-Columbus coordinates access requests and forwards them to SMC-Ogden Security Office to be established in DBMS. Additionally, several application products are in place to monitor systems access to the mainframe LPAR and to the DBMS online portion of the application.

There are performance products on the DISA mainframe to monitor the performance of the hardware and software to ensure the system is performing at maximum efficiency. DFAS and DISA are establishing additional techniques to monitor users' online access to DBMS, including a reading group on the online reporting system which allows Systems area personnel to review, correct, or update online system access.

Violation Listings

DBMS generates violation listings which provide a means of monitoring and correcting the transactions that did not successfully process or interface into DBMS. Transactions attempting to interface into DBMS must meet the established edit, validations, and compatibility criteria before DBMS records and accounts are updated. Transactions that fail to meet these criteria are rejected and appear on violation listings. These violations or rejects all have messages identifying the reason for the rejection.

DBMS also generates violation follow-up listings that contain transactions that have not been cleared by the Accounting Department or the DBMS customer. These violation follow-up listings are generated on a daily basis and transactions remain on the listings with the original error message until corrective action is taken.

DITSCAP Certification and Accreditation

DoD Directive 5200.40, DITSCAP, issued December 30, 1997, and DoD 8510.1-M, "DITSCAP Application Manual," issued July 31, 2000, established the DITSCAP as the standard DoD certification and accreditation process. Certification is the comprehensive evaluation of the technical and non-technical security features of an information system and other safeguards made in support of the accreditation process to establish the extent to which a particular design and implementation adheres to specified security requirements. Accreditation is the formal declaration by a Designated Approving Authority that an information system is approved to operate in a particular security mode using a prescribed set of safeguards at an acceptable level of risk. DITSCAP establishes

a standard process, set of activities, general tasks, and a management structure to certify and accredit an information system that will maintain the information assurance and security posture of the Defense Information Infrastructure. This process supports an infrastructure-centric approach with a focus on the mission, environment, and architecture.

DBMS must comply with all of the DITSCAP certification and accreditation requirements throughout its life cycle and document the requirements in the SSAA. The SSAA is a formal agreement with the Designated Approving Authority, the Certifier, user representative, and program manager employed to guide actions, document decisions, specify information assurance requirements, document certification tailoring and level-of-effort, identify potential solutions, and maintain operational systems security. SSAAs were prepared for the DBMS application and the supporting operating environment.

Department of Defense, Office of Inspector General

The DoD OIG was established by Congress to conduct and supervise audits and investigations related to DoD programs and operations. The DoD OIG reports directly to the Secretary of Defense and is independent of DFAS and DISA. DBMS, as well as the business processes it supports, is part of the DoD OIG audit universe and is subject to financial, operational, and information technology (IT) audits, reviews, and special assessment projects.

Office of the Inspector General, Defense Information Systems Agency

DISA has its own Office of the Inspector General, which is an independent office within DISA that conducts internal audits, inspections, and investigations. The DISA-related components that support DBMS are part of the DISA Office of the Inspector General audit universe and are subject to audits, inspections, and investigations conducted by the DISA OIG.

D. Information and Communication

Information Systems

DBMS is the mixed-function legacy information system serving as the core financial system for several Defense Agencies and the general ledger accounting system of record for those agencies. DBMS indirectly interfaces with a host of financial feeder applications that reside at various DFAS centers, DFAS operating locations, or DISA DECCs through a mid-tier server via unencrypted FTP.

Communication

The support relationship between DFAS and DISA is documented through a SLA, which outlines various DFAS and DISA points of contact and liaisons that should be utilized when issues with DBMS arise.

Within DFAS, the Software Configuration Control Board is responsible for approving and controlling requested functional and systemic changes to DBMS. Through scheduled meetings conducted by the Technical Program Manager, a review of the status of current releases, new change requests, and targeted future release dates is discussed.

E. Control Activities

The DBMS control objectives and related control activities provided by DFAS management are included in Section III of this report, "Control Objectives, Control Activities, and Tests of Operating Effectiveness," to eliminate the redundancy that would result from listing them in this section and repeating them in Section III. Although the control objectives and related controls are included in Section III, they are, nevertheless, an integral part of the DFAS description of controls.

F. User Organization Control Considerations

The control activities at DFAS related to DBMS were designed with the assumption that certain controls would be placed in operation at user organizations. The application of such controls by user organizations is necessary to achieve certain control objectives identified in this report. This section describes some of the controls that should be in operation at user organizations to complement the controls at DFAS and DISA. The following user organization control considerations are not a comprehensive list of all controls that user organizations should employ. Other controls may be required at customer organizations.

User organizations should have policies and procedures in place to provide reasonable assurance that:

- Hard copy documents (e.g., purchase orders, training orders, and miscellaneous obligation documents) are authorized, accurate, and complete before the user enters them into DBMS for input and automated processing.
- Authorized individuals input data into DBMS, enter it accurately and completely, and seek approval from appropriate personnel.
- Erroneous data are corrected and resubmitted in a timely manner.
- The appropriate users review output for completeness and accuracy.
- DBMS computer terminals, communication lines, and data outputs are protected from unauthorized access.

- Passwords needed to access DBMS through computer terminals are protected against unauthorized disclosure and misuse.
- DBMS' TASOs are notified in a timely manner when employees leave or transfer, which supports the TASOs ability to cancel system access authority for those individuals.

Section III: Control Objectives, Control Activities, and Tests of Operating Effectiveness

III. Control Objectives, Control Activities, and Tests of Operating Effectiveness

A. Scope Limitations

DFAS and DISA specified the control objectives documented in this section. As described in the prior section (Section II), DBMS interfaces with many systems. The controls and tests described in this section of the report are limited to those computer systems, operations, and processes directly related to DBMS. Controls related to the source and destination systems associated with the DBMS interfaces are specifically excluded from this review. We did not perform procedures to evaluate the effectiveness of the input, processing, and output controls in these interfacing systems, although we did perform procedures to evaluate DBMS' interface input and output controls.

Control Objectives, Control Activities, and Service Auditor's Tests of Operating Effectiveness

Access Control (AC)

Controls provide reasonable assurance that computer resources (data files, application program, system software and computer related facilities, and equipment) are protected against unauthorized modification, disclosure, loss, or impairment.

Control Activity:

AC-1.1 Resource classifications and related criteria have been established.

AC-1.2 Owners have classified resources.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Security Technical Implementation Guide	Inquired security personnel about the	No relevant exceptions were noted.
(STIG) Implementation is at MAC III Sensitive	criteria used to classify resources.	
Level.		
	Inspected the DISA Computing Services	
The DISA networks are being protected to	Security Handbook, DoDI 8500.2, site	
MAC III level, while the enclaves are being	security plan, and SLA for DISA and	
protected to the highest MAC level operating	DFAS to determine that appropriate	
within the enclave or sub-enclave. The Non-	resource classifications were established.	
secure Internet Protocol Router Networks are		
being protected at Sensitive Confidentiality		
Level.		
Customers identify the MAC and		
Confidentiality level for their applications.		

Control Activity

AC-2.1: Resource owners have identified authorized users and their access authorized.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
The DISA Computing Services Security	Inspected the DISA Computing Services	A list of individuals who can approve access
Handbook details granting access to system	Security Handbook for the process used	was not maintained for SMC-Ogden.
resources.	to grant access.	
		DECC-Columbus:
DECC-Columbus users who have access to the	Inspected the user list and employee list	
mainframe and mid-tier servers where the	to confirm that all users were on the	Did not track privileged role
application resides have completed DD Form	employee list.	assignments.
2875.		Allowed inactive accounts to remain
	Inspected DD Form 2875 for users with	enabled for 180 days before they are
	access to the mainframe.	reviewed.
		Did not disable access for 13 of 45
		separated users.

Control Activity:

AC-3.1a: Adequate physical security controls have been implemented. Physical safeguards have been established that are commensurate with the risks of physical damage or access.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
DISA facilities are located on military or	Toured and inspected the physical layout	DECC-Columbus did not have access
General Services Administration installations	and environmental controls present in the	request forms for individuals to gain physical
with controlled access and controlled	DECC-Columbus and SMC-Ogden data	access to the data center.
perimeter. Where Computing Services	centers.	

ontrol Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
cilities are not located on military or General		DECC-Columbus had not performed a
rvices Administration installations,	Inspected that sensitive areas are marked	facility penetration test of the data center.
1 &	as restricted.	
th a fence that provides vehicle and		
	Inspected the risk assessment for both	
·	DECC-Columbus and SMC-Ogden data	
1	centers to determine if threats had been	
\mathcal{E}	identified.	
lice organization to perform security checks.		
	Inspected the process for gaining access	
1	E	
	data centers.	
	T 110	
	1	
± •		
	data centers on a periodic basis.	
9	Inquired if a facility panetration testing	
	• • • • • • • • • • • • • • • • • • • •	
Boots with imiges that provent easy	1	
101110 / 412,	Columbus and Sivic Ogucii.	
<u> </u>		
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S .		
,		
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 wever, not all local police organizations are uipped to perform penetration tests. e computer facility has: True floor to ceiling walls; Solid entrance doors; Doors with hinges that prevent easy 	to DECC-Columbus and SMC-Ogden data centers. Inquired if management reviewed access to the DECC-Columbus and SMC-Ogden data centers on a periodic basis. Inquired if a facility penetration testing procedure was in place at DECC-Columbus and SMC-Ogden.	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
• Intrusion Detection System for volume within the area for those facilities or areas processing classified information.		
All intrusion detection system alarms remotely to an external element that can dispatch a response team.		

Control Activity:
AC-3.1b: Adequate physical security controls have been implemented. Visitors are controlled.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
All Computing Services personnel who do not	Inspected procedures for handling	Adequate training was not provided to
have the appropriate security investigation or	visitors at the DECC-Columbus and	DECC-Columbus data center personnel to
clearance will be escorted at all times while in	SMC-Ogden data centers.	increase their awareness of visitor policies
the computing facility.		for the data center.
	Inquired on procedures to control visitor	
All non-Computing Services personnel will be	access to the data centers through a log	
escorted at all times while in the computing	book.	
facility.		
	Inspected policies for changing access	
	codes to the data centers' cipher locks.	

Control Activity:

AC-3.2a: Adequate logical access controls have been implemented. Passwords, tokens, or other devices are used to identify and authenticate users.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Password configuration requirements:	Inspected policies and procedures for	DECC-Columbus only required three
	password parameters.	characters to be changed when updating user
 Minimum of 8 characters, 		account passwords.
 One lower-case character, 	Inquired whether authentication required	
One upper-case character,	symmetric keys.	
One number, and		
One special character.	Inquired if authentication was	
•	accomplished using Public Key	
Passwords changed every 90 days.	Infrastructure Class 3 or 4 certificates.	
Password can only be changed once within 24 hours.	Inquired if concurrent logins was permitted.	
Password cannot be reused for 10 cycles.	Inquired how DISA ensured commonly- used names or easily-guessed passwords	
Password cannot reuse any character more than	were not used.	
once.		
	Inquired if all contractors were identified	
Password is individual authentication	by 'CTR' in their e-mail address.	
associated with individual user identification.		
	Inquired if vendor-supplied passwords	
Passwords are encrypted in storage.	were removed from new systems during	
	installation.	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	Inquired on policies and procedures for control of smart-cards or sophisticated access control devices.	
	Inspected a network diagram that documented logical access points to the Local Area Network	

Control Activity:

AC-3.2c: Adequate logical access controls have been implemented. Logical controls over data files and software programs.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
The mainframe access control application,	Inspected the RACF 'SETROPTS'	DECC-Columbus did not comply with STIG
RACF, protects the DBMS application and the	report.	for RACF. Testing of the RACF system
system software it resides on through		configuration settings revealed:
identification and authentication techniques.	Inspected the production 'SETROPTS'	
	report.	Erase-On-Scratch was not active for all
RACF mainframe security software enforces		sensitive datasets.
discretionary access controls. Also, access to	Inspected production 'DSMON' reports.	Password options such as change interval
shared and networked file systems outside the		and history were not set to standard.
mainframe environment is controlled through	Inquired if there was a policy requiring	No written standard existed to compare
discretionary access controls enforced through	every 'applid' to use RACF to validate	which users can have access to SYSTEM
network access privileges.	user IDs and passwords.	SPECIAL, GROUP SPECIAL and
		SYSTEM AUDITOR.
RACF is configured in accordance with the		No standards existed to verify programs
RACF STIG.		in the Program Properties Table with a
		system key or allowed to bypass RACF
		validation were appropriate.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
		 Five resource classes were not active and one resource class was active but contained rules that left system unprotected. The RACF Started Procedures table had duplicate, conflicting entries, and a coding error that made the last part of the table unusable. Some datasets were listed in the RACF "Selected Datasets Report" as either "not found or not cataloged. Gaps in procedures for allocation of system datasets, populating them with programs, protecting them with RACF, and marking them Authorized Program Facility (APF)-authorized made it possible for unauthorized APF programs to be added to the system. RACF rules permitted any user to read or purge any print dataset on the print queue waiting to be printed. RACF's control of the ability to bypass standard labels on tape datasets was not active. The RACF Global Access Table permitted every user to have complete access to every dataset whose name begins "SYSOUT."

Control Activity:

 $AC\text{-}3.2d\text{:} A dequate \ logical \ access \ controls \ have \ been \ implemented. \ Logical \ controls \ over \ a \ database.$

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
SUPRA	SUPRA	SUPRA
System logging should be active to facilitate	Observed that SUPRA was logging	The "INTERFLM" database had universal
producing audit reports. The CINCOM vendor	information to two data sets.	access; having read access to certain SUPRA
recommends that system logging be activated.		files (INTERFLM in particular) provided a
The system logging options "ABNA" should	Inspected the SUPRA logging settings as	vehicle for updating the databases and
be used. This will record task sign-on to the	"ANNA" A- All system sign-ons were	should have been limited by user access
database, before-images and after-images of	logged, N- did not log before images, N-	requirements.
the database records.	did not log utilities, A-did not log after	
	images.	Directory files were not protected in the
System logs should be retained to facilitate	T I I I I I I I I I I I I I I I I I I I	RACF program resource class.
producing audit reports.	Inquired if SUPRA logs were maintained	
Discrete see Classel and the second second at the	and how they were used.	
Directory files should be properly protected by	Inspected the RACF security setting for	
external security software (e.g. ACF2, RACF, Top Secret).	SUPRA.	
Top Secret).	SOLKA.	
Physical Data Manager system and task log	Inspected the Comprehensive Retrieval	
files should be properly protected by external	Results for five directory files.	
security software (e.g. ACF2, RACF, Top		
Secret).	Inspected RACF for the Physical Data	
,	Manager system and task logs.	
The SUPRA database files should have		
appropriate access control.	Inspected the RACF security rules for	
	user access to SUPRA datasets.	
The SUPRA software installation and runtime		
libraries should have appropriate access	Inspected a list of SUPRA software	
control.	libraries.	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Non-database administrator (DBA) users are allowed into directory maintenance facilities, then directory security should be enabled to control the types of access these users have in the directory.	Inquired about the RACF Customer Information Control System (CICS) access rules. Inspected RACF CICS access rules.	
Passwords need to be vigorously protected in job control language input source and in batch job output. Sensitive administrative authorities should be limited to users with a legitimate business need for these authorities (for example, DBA should have the only access to DIRM, etc.). Powerful utilities and functions should be limited to users with legitimate business need for these capabilities (e.g. DBA, security administrator).	Inspected the DBMS Audit MFCP LPAR RACF domain name server Rules and found that the three CICS transactions had read access. Inspected the DBMS MFCP LPAR RACF SUPRA Programs file for security definitions of stand alone utilities. Inquired who performed the security administration for SUPRA.	
Stand-alone utilities should be protected by the external security software (e.g. ACF2, RACF, Top Secret). SUPRA security administration functions should be performed by the appropriate personnel.		

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
		assignments to remote database connections.
		The SQLNET.EXPIRE_TIME had not been set to a value greater than 0 to prevent inactive remote connections to the database.
		The SQL*Plus HOST command was not restricted to authorized users only.
		PUBLIC had been granted EXECUTE privileges to restricted.
		Unauthorized profiles had the password life time set to more than 90 days. The password life time should be set to 90 days or less for user accounts and 365 days for application batch processing accounts.
		Profiles were found with either PASSWORD_REUSE_MAX not set to 10 or more or PASSWORD_REUSE_TIME not set to 365 or more.
		The Password Verify Function was not specified.
		The default profile exceeded the allowed resource limit for Idle Time of 15 minutes.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
		The default profile did not have maximum failed logon attempts set to 3.
		The SQL92_SECURITY parameter was not set to TRUE.
		The RENAME object audit option was not specified on default. RENAME was not audited on application objects. The audit trail SYS.AUD\$ was not being audited for update and delete by all users.
		The ORA_ENCRYPT_LOGIN was not set to TRUE to prevent remote login attempts with the password sent in clear text.
		All required events were not audited in Oracle.
		The RESOURCE_LIMIT initialization parameter was not set to TRUE.

AC-4.1: Audit trails are maintained.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Logging includes:	Inspected the audit trail monitoring,	System audit records were not maintained
	analysis, and reporting processes.	for one year.
Minimum unsuccessful attempts are logged		
to access security files, and logons;	Inspected RACF logs.	
Minimum successful and unsuccessful	T 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
attempts to modify system controls; and	Inquired how long audit records were maintained.	
Records identify user ID, date, and time of	mamtamed.	
event.		
Audit records are reviewed periodically.		
Suspected violations are subject to inquiry.		
Substantiated violations are reported to		
Information Assurance Manager, who directs		
required action.		
Audit records are retained for one year on an		
external storage device.		
Audit requirements are listed in each of the		
STIGs.		

System Software (SS)

Controls provide reasonable assurance that changes to the existing systems software and implementation of new system software are authorized, tested, approved, properly implemented, and documented.

Control Activity:

SS- 1.1 Access authorizations are appropriately limited.

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Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
OS/390	OS/390	OS/390
Policies for restricting access to systems	Inspected output to determine who had	DECC-Columbus did not comply with the
software are detailed in the OS/390. These	update or greater access to parameter	STIG for OS/390. Testing of the OS/390
documents establish guidelines for restricting	libraries.	operating system configuration revealed:
access to sensitive system datasets. The		or come grant of the grant of t
network device control policy is detailed in the	Inquired on the change control process	Three datasets containing user ID and
Network Infrastructure STIG, which outlines	for parameter libraries.	passwords had a default access of
access restrictions to network devices, and also	for parameter northies.	READ.
· ·	Inquired who reviewed updates made to	
details the secure configuration of network		One APF-authorized library could be
devices.	the production system parameter library.	updated by any RACF-defined user.
		Written standards did not specify
	Inspected who had update or greater	contents of system libraries.
	access to procedure libraries.	Specifically:
		 No indication of what user
	Inquired what the change control process	Supervisory Calls had been
	was for procedure libraries.	authorized.
		 No indication of what APF
		libraries had been authorized.
		o No indication of what
		modifications to the Program
		Properties Table had been
		Troperties rable had been

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
HP-UNIX Policies and procedures for restricting access to systems software exist and are up-to-date. Access to system software is restricted to a	HP-UNIX Inspected the procedures in the Security Features User's Guide for the HP-UNIX platform.	authorized. • Implementation of changes by DECC-Columbus with no formal and supporting documentation of approval of system software modifications/changes made by DECC-Mechanicsburg. HP-UNIX FTP and telnet were enabled. Secure Shell was not at the current version.
limited number of personnel, corresponding to job responsibilities. Application programmers and computer operators are specifically prohibited from accessing system software. The HP-UNIX operating system is configured in accordance with the UNIX STIG.	Inspected the script results to determine compliance with the UNIX STIG.	System settings did not in comply with the UNIX STIG.

SS-2.1 Policies and techniques have been implemented for using and monitoring use of system utilities. SS-2.2 Inappropriate or unusual activity is investigated and appropriate actions taken.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
OS/390	OS/390	OS/390
Mainframe audit log policies are outlined in	Inspected the System Management	DECC-Columbus did not comply with the
the OS/390 STIG, Volume 1. The OS/390	Facility records selected for logging.	STIG for OS/390. Testing of the OS/390
STIG requires review of dataset access		operating system configuration revealed:
violations, resource violations, and program	Inspected output for key Multiple Virtual	
use violations on a daily basis and requires	Storage system libraries.	 Three datasets containing user ID and
review of the failed log-on attempts and		passwords had a default access of
security privileges on a weekly/monthly basis.	Inspected output to determine which files	READ.
	were used to collect the system audit	One APF-authorized library could be
The OS/390 STIG requires the DECC-	trail.	updated by any RACF-defined user.
Columbus to review the RACF global control	T . 1:0	 Written standards did not specify
options at least quarterly to determine whether	Inquired if any user could modify the	contents of system libraries.
any changes were authorized and necessary.	audit files.	Specifically:
		 No indication of what user
		Supervisory Calls had been
		authorized.
		o No indication of what APF
		libraries had been authorized.
		No indication of what modifications to the Program
		modifications to the Program
		Properties Table had been authorized.
		 Implementation of changes by
		DECC-Columbus with no formal and
		supporting documentation of

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
		approval of system software
		modifications/changes made by
		DECC-Mechanicsburg.
		SMC-Ogden had not implemented effective procedures for monitoring, controlling, and backing-up audit logs recording access to and use of system software and utilities.
HP-UNIX	HP-UNIX	HP-UNIX
The operating system is configured to prevent	Inspected the script results to determine	No relevant exceptions were noted.
circumvention of the security software and	compliance with the UNIX STIG.	
application controls and configured in		
accordance with the UNIX STIG.		

Security Planning (SP)

In order to assess the application controls of DBMS, an understanding of the application's business purpose and financial impact, as well as its processing environment, should be obtained. DFAS should develop a tailored security plan that is in compliance with DITSCAP. DBMS should undergo the certification and accreditation process in accordance with DITSCAP.

Control Activity:

SP-1 Periodically assess risks.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Periodic evaluations and annual reviews are	Inspected risk management policies,	The risk assessment for DECC-Columbus
conducted to determine risk.	DISA Instruction 630-125-6	was not performed every three years.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
A formal risk assessment is developed and conducted once every 3 years. Formal risk assessments are updated annually based on	"Management Control Program" and "Residual Risk in DoD" Accreditation issued by FSO.	
annual reviews.	Inspected the risk assessments for	
	DECC-Columbus and SMC-Ogden.	

SP-1 System documentation for DBMS application exists and is current.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DFAS	DFAS	DFAS
DBMS technical documentation exists and is	Inspected the SSAA for DBMS to	No relevant exceptions were noted.
current.	determine appropriateness in relation to	
	the current control environment.	
	Inquired of management regarding the	
	current operating environment and	
	current versions of the operating system,	
	database, and security software.	

Control Activity:

SP-2 An application and general support security plan exists and covers the appropriate sections as defined by federal regulations and agency requirements.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Security plan developed for each site.	Inspected the site security plans.	Site security plan did not contain Rules of
		Behavior and OS/390 Security Features User

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
F	, , , , , , , , , , , , , , , , , , , ,	Guide.
DFAS	DFAS	DFAS
DFAS has documented and finalized a DBMS	Inspected the security plan to ensure that	In the DBMS security plan, the appointed
security plan that contains security policies and	updates (if any) were in accordance with	personnel to Information Assurance roles
procedures (i.e. application security plan,	DoD and National Institute of Standards	were not specified in writing, nor were duties
security manuals) containing the following	and Technology guidance.	and appointment criteria described.
elements of DoDI 8500.2 and National		
Institute of Standards and Technology Special		
Publication 800-18, "Guide for Developing		
Security Plans for Information Technology		
Systems":		
D 1 1 11177 C		
a. Roles and responsibilities of		
application security officer(s), user		
managers, users, etc.b. Procedures for granting, modifying,		
and removing access.		
c. Standard job profiles.		
d. Periodic re-certification of user access.		
e. Monitoring and timely follow-up to		
access violations and other security-		
related reports.		
f. Access only by valid combination of		
log-on IDs and individual passwords		
(one unique ID per user).		
g. Minimum password length (i.e. 8		
characters).		
h. Password character composition (e.g. 1		

Contr	ol Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	numeric, 1 special, 1 symbol, 1		
	character required).		
i.	Password change period (minimum and		
	maximum number of days).		
j.	Number of password generations.		
k.	Use of encrypted passwords.		
1.	User ID is locked out after a prescribed		
	number of log on failures.		
m.	Deletion of log-on IDs and passwords		
	for separated or reassigned employees.		
n.	Simultaneous use of the same user		
	ID/password is prohibited.		
0.	Menu selections displayed are		
	restricted based upon the access		
	privileges defined by the user ID.		

Control Activity: SP-2.2 The security plan is kept current.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Security plan is reviewed annually.	Inspected the security plan and the	DECC-Columbus security plan did not
	SSAA.	assess changes made to security or the
Security plan is updated annually or as		interconnection of systems when changes are
necessary.		made.

Control Activity: SP-3 Establish a security management structure and clearly assign security responsibilities.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DFAS	DFAS	DFAS
The DBMS security plan contains the	Inspected the security plan to ensure that	In the DBMS security plan, the appointed
following:	updates (if any) were in accordance with	personnel to Information Assurance roles
	DoD and National Institute of Standards	were not specified in writing, nor were duties
a. Effective usage date.	and Technology guidance.	and appointment criteria described.
b. Name of the person who is responsible		
for the application.		
c. Assignment of responsibilities, in writing		
to ensure that the application has		
adequate security.		
d. Description of the following application		
risk attributes, if applicable:		
• Connected to the Internet.		
 Located in a harsh or overseas 		
environment.		
Software is rapidly implemented.		
Software resides on an open network		
used by the general public or with		
overseas access.		
e. Whether the application is processed at a		
facility outside of the organization's		
control.		
f. Dial-up access support for vendors.		
g. The security plan contains Rules of		
Behavior including topics such as, but		
not limited to:		

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
 Responsibilities of users and user 		
management;		
 Other policies & procedures unique to 		
the application and its users;		
 Application rules (i.e. business rules, 		
planned downtime, etc.); and		
 Dial-in procedures. 		

SP-3.1 A security management structure has been established.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
The DISA Computing Services Security	Inspected the site organization charts,	No relevant exceptions were noted.
Handbook defines the responsibilities of the	SSAA, and letters of appointment.	
Directors, DISA Security Officer, DISA		
Designated Approval Authority, DISA	Inquired about the site security structure	
Certification Authority, Commander of DISA	from the Information System Security	
Computing Services Security Manager, DISA	Manager.	
Computing Services ISSO, Network Security		
Officer, and TASO.		

Control Activity:

SP- 3.2 Information security responsibilities are clearly assigned.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
The roles and responsibilities of the	Inspected the SSAA, security plan,	The SMC-Ogden security plan was not
Information Assurance Manager, Information	security features user guide, rules of	complete. Specifically, the plan did not

ress all requirements outlined Specifically, the security
Specifically the commity
. Specifically, the security
ify, in writing, the IA roles personnel nor are their opointment criteria described. Inpliant with encryption of Federal Information standard 140-2, "Security is for Cryptographic which requires that It, sensitive data transmitted immercial or wireless encrypted using NIST-ptography." Though the plan itigation is described in the no Appendix Q was the SSAA. If the password minimum is change period. If whether menu selections ed based on access

SP-3.3 Owners and users are aware of security policies.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
DISA Instruction 630-230-19, "Automated	Inspected security awareness training	35 of 45 employees did not attend new hire
Data Processing – Information System Security	material for new employees and the	security awareness training and three of 45
Program" and the DISA Computing Services	annual training material for current	did not attend annual security awareness
Handbook provide guidelines on security	employees.	training at SMC-Ogden.
training.		
	Inspected flyers and other means of	Eight of 45 employees did not attend annual
	security awareness communicated to	security awareness training at DECC-
	employees.	Columbus.
	Inspected security training completion	
	sheets and attendance sheets.	

Control Activity:

SP-3.4 An incident response capability has been implemented.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
The DISA Computing Services Security	Inquired to personnel about incident	Incident response process in SMC-Ogden
Handbook provides guidance on handling	response responsibilities.	was not specified in the SSAA.
incidents, incident reporting structure, and		
prioritization of incidents.	Inspected site SSAA, DISA Computing	
	Services Security Handbook, Network	
	Operations Center Columbus Standard	
	Operating Procedure Incident Response.	

SP-4 The current processing environment has been authorized by management.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DFAS	DFAS	DFAS
A C&A has been performed within the last 3 years in accordance with DITSCAP. C&A	Inquired if a C&A had been performed in accordance with DITSCAP.	No relevant exceptions were noted.
package contains the following elements:	accordance with DITSCAL.	
	Inspected the C&A package as part of the	
• The Designated Approving Authority and	DITSCAP process.	
the Security Manager have signed the		
statement.		
 Management completed the C&A at the 		
time the application moved into production.		
• The C&A did not result in an interim		
authority to operate.		

Control Activity:

SP-4.2 Employees have adequate training and expertise.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Training and Certification requirements for	Inspected job descriptions, personnel	Configuration management staff at SMC-
users and system administrators are established	records, and education records.	Ogden did not have adequate training.
by DoD and DISA policies.		
	Inspected training tracking sheets.	Two of nine individuals did not receive
The DISA Computing Services Security		adequate training.
Handbook outlines several different	Inquired of security personnel about the	-
certification courses that system administrators	training and the DISA policy on training.	
should take depending on the designated level.		

SP-5.2 Management ensures that corrective actions are effectively implemented.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
DECC-Columbus maintains a plan of action	Inquired management about the plan of	No relevant exceptions were noted.
and milestones that tracks all issues identified	action and milestones process.	
through a Security Readiness Review including		
specific weaknesses, resources needed to	Inspected the current plan of action and	
implement corrective actions, progress in	milestones, Corrective Action Plan, and	
addressing weaknesses, and scheduled	Vulnerabilities Management System.	
completion basis. It is the responsibility of the		
DECC-Columbus primary security official to		
send a status to DISA Field Security Office to		
update their progress on the plan of action and		
milestones issues		

Change Control (CC)

Effective change controls provide reasonable assurance that DFAS-Columbus has implemented processes to ensure that DBMS software modification responsibilities are carried out in accordance with applicable guidelines. These change control procedures and processes ensure that DBMS processing features and program modifications are properly authorized, new or revised DBMS software is tested and approved, and software libraries are controlled.

Control Activity: CC-1.1 A System Development Life Cycle methodology (SDLC) has been implemented.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DFAS	DFAS	DFAS
A SDLC methodology has been developed and	Inquired of management on DFAS-	No relevant exceptions were noted.
approved. The SDLC:	Columbus responsibilities for change control.	
 Provides a structured approach consistent with generally accepted concepts and practices, including active user involvement throughout the process. Is sufficiently documented to provide guidance to staff with varying levels of 	Inspected change control procedures in place to ensure responsibilities were carried out in accordance with the SDLC. Inspected any deviations from a standard	
skill and experience. • Provides a means of controlling changes in	set of change control procedures.	
requirements that occur over the system's life.	Inquired of staff involved in developing and testing software regarding whether	
 Includes documentation requirements. Program staff and staff involved in developing and testing software have been 	they had been trained and were familiar with the use of the SDLC methodology.	
trained and are familiar with the use of the organization's SDLC methodology.	Inspected the DBMS configuration management process and software quality assurance controls.	
	Inspected training records to ensure that site personnel had been trained on their change control-related responsibilities.	

Control Activity: CC-1.2 Authorizations for software modifications are documented and maintained.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Informational "request" is entered into the	Inspected a sample of changes for	DECC-Columbus did not track software
Change Control Board Database to keep	appropriate request and development	changes through development, testing, and
track of all the changes.	documentation, and approvals.	production.
Software changes are not made on-site at DECC-Columbus but all modifications are done at Change Design Activities (CDA). As appropriate software becomes available, customers request that DECC-Columbus install the software.		
For the mid-tier systems, the software is downloaded into a separate directory used only for downloads. After the software is downloaded by CDA, one of the IT Specialists installs the software from that directory into a test directory or system so that the customer can test the program before it goes into production.		
For the mainframes, the IT Specialists download the software from the appropriate software download site and install it onto a test LPAR.		

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DFAS Software change requests follow a prescribed change control process including: • Documenting all software change requests; • Preparing specification of changes; • Version control of changes; • Conducting unit and process testing; • Completing test plans; • Approval of changes by appropriate manager; and • Coordinating implementation with the System Owner.	 DFAS Obtained and inspected a list of recent software modifications (regular and emergency changes). For a sample of changes, inspected documentation to determine whether the following requirements were met: DFAS completed application change request forms; Appropriate management authorized these forms; Each change request form had a unique identification number; Change specifications were clearly documented; A configuration management plan existed; Documented test plans and results existed to support the change; DFAS documented and analyzed test failures to detect ineffective testing; Changes were moved into production following management's approval; and DFAS documented user acceptance. 	DFAS 18 of 19 mid-tier change releases were missing either the ATQ ¹ signature or the Program Management Office signature block. Three of five major/minor release test plans provided did not have results documented.

¹ ATQ is an office code within DFAS-Columbus. This is not an acronym.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	Inquired as to the frequency of	
	Configuration Control Board meetings for	
	changes affecting the site.	

CC-2.1 Changes are controlled as programs progress through testing to final approval.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DISA	DISA	DISA
Informational "request" is entered into the	Inspected the sample of changes for test	DECC-Columbus did not track software
Change Control Board Database to keep	plans.	changes through development, testing, and
track of all the changes.		production.
Software changes are not made on-site at		
DECC-Columbus but all modifications are		
done at CDA. As appropriate software		
becomes available, customers request that		
DECC-Columbus install the software.		
For the mid-tier systems, the software is		
downloaded into a separate directory used		
only for downloads. After the software is		
downloaded by CDA, one of the IT		
Specialists installs the software from that directory into a test directory or system so		
that the customer can test the program		
before it goes into production.		
before it goes into production.		
For the mainframes, the IT Specialists		

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
download the software from the appropriate software download site and install it into a test LPAR.		
DFAS	DFAS	DFAS
Changes to DBMS are logged to provide	Inquired whether changes to applications	No relevant exceptions were noted.
"trace-back" ability.	were logged to provide "trace-back" ability.	
	Inspected supporting documentation for five	
At each level of testing, there is management	last major changes.	
approval before proceeding to the next level		
of testing. Evidence of management is	Inquired as to whether at each level of	
maintained.	testing, there was management approval	
	before proceeding to the next level of	
An independent group, such as Quality	testing.	
Assurance, moves changes between		
development, testing, and production	Inquired as to what type of data was used	
environments.	during the testing of changes made to	
	DBMS. Also, observed who reviewed and	
Security requirements are considered and	accepted test results.	
approved. These security features are tested		
for emergency changes.	Inquired as to who was responsible for	
	moving changes between development,	
Supporting documentation for system	testing, and production environments.	
administrator, operators, and end-users were		
updated after changes/modifications to the	Inquired if supporting documentation for	
selected sample systems.	system administrator, operators, and end-	
	users was updated after	
	changes/modifications to the selected	
	sample systems.	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	Inspected Release letters with functional	
	documentation.	

CC-2.2 Emergency changes are promptly tested and approved.

Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Inspected policies and procedures in place	16 of 45 emergency change releases did not
for emergency changes to determine if	have documentation to support the changes.
emergency changes were recorded and	
approved by management; and normal	Two of 29 emergency change releases did
	not have the appropriate signatures on the
were completed after the emergency change.	Technical Management Certification Release
	Quality Certification Checklists.
	One of 29 emergency releases was missing
	the appropriate signature on Release Quality
	Certification Checklist Product Integration
	Certification.
	Six of 20 amazanay shanca ralassas and 10
	Six of 29 emergency change releases and 19 of 19 mid-tier releases did not have a
	Technical Management Verification signature on the TCA/CO ² Transmittal
	Forms.
	1 Offilis.
	Inspected policies and procedures in place for emergency changes to determine if emergency changes were recorded and

 $[\]overline{{}^2$ TCA/CO is an office code with DFAS-Columbus. This is not an acronym.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
		26 of 29 emergency change releases were
		missing either the ATQ signature or the
		Program Management Office signature block
		on the Quality Certification Checklist.

Control Activity: CC-3.1 Programs are labeled and inventoried.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Finalized policies and procedures exist for	Inspected policies and procedures for the	No relevant exceptions were noted.
the labeling and inventorying of DBMS	labeling and inventorying of software	
programs.	programs.	
DFAS-Columbus uses automated software libraries to record the movement of software applications. DFAS-Columbus maintains the following:	Inquired if DFAS-Columbus used automated software libraries that record the movement of software applications.	
	Inspected a listing of the programs	
 An audit trail of program changes; 	maintained in each library.	
• Current program version numbers;		
• The location of prior versions; and		
• Location and status of physical media.		

Control Activity:

CC-3.2 Access to program libraries is restricted.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DFAS-Columbus has established separate	Inquired if DFAS-Columbus had separate	No recertification policy or process was in

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
environments for development, testing, and	environments for development, testing, and	place to ensure that user access and privileges
production. DFAS-Columbus restricts the	production.	in DBMS were appropriate.
unauthorized access and/or modification of		
source code via RACF/Endeavor.	Inquired how access was controlled between	
	these environments (development, test, and	
Programmers/developers do not have access	production) for non-end users.	
to the production environment, and end		
users do not have access to the development	Inspected a listing of non-end users with	
and test environments.	access to development and test, and	
	production environments.	
The development environment is certified		
and accredited.	Inquired if source code for the most recent	
	version of DBMS was maintained in a	
The source code for the most recent DBMS	separate library from production code.	
version is maintained in a separate library		
from production code.	Inspected a listing/inventory of program	
	tapes/media.	
DFAS maintains backup tapes/media for		
production library.	Inspected the existence of a sample of ten	
	program tapes/media either in the library or	
	with the individual responsible for	
	withdrawing the tapes/media.	

Control Activity: CC-3.3 Movement of programs and data among libraries is controlled.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Finalized policies and procedures exist for	Inspected policies and procedures for	No relevant exceptions were noted.
movement of program code between	movement of program code between	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
libraries.	libraries.	
The movement of changes are approved and documented by responsible management.	Inquired if movement of changes were documented and approved.	
	Inspected recent changes and screen prints	
	of the changes.	

Authorization (AN)

Only authorized transactions should be entered into DBMS and processed by the computer. Assessing authorization controls involves evaluating the entity's ability to effectively perform the following critical elements:

- All data are authorized before entering DBMS.
- Data entry terminals are restricted to authorized users for authorized purposes.
- Master files and exception reporting help ensure all data processed are authorized.

Control Activity:

AN-1.1 Source documents are controlled and require authorizing signatures.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Input transactions received are entered	Inspected the applicable standard operating	No relevant exceptions were noted.
either by interfaces from another system or	procedures for entering transactions into	
are input manually by Accounting	DBMS.	
Technicians.		
	Obtained and inspected a listing of function	
All transactions are assigned unique	code prefixes.	
function code prefixes to identify source.		
-	Obtained and inspected examples of source	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Key source documents require authorizing	documents used to enter each class of	
(at least one of the following) signatures	obligations, which includes:	
(Supervisor, Contract Officer, Resource		
 Manager, Billing Official) for: 1081 – Accounting adjustment document; Modification of Documentation – Used to modify an existing contract; Military Interdepartmental Purchase Requests – Used for procurement of commercial supplies and/or services; and Contracts – Binding documents 	 a. Commitments, b. Obligations, c. Work Counts, d. Expenses, e. Disbursements, f. Payables, g. Receivables, and h. Journal vouchers. Observed Accounting Operations staff perform their job functions and process block tickets for different transactions.	
with outside vendors. Manual source documents are controlled with a block number assigned by DDARS	Inquired where original source documentation was stored.	
with a block number assigned by DDARS.	Inspected prepared source documents and	
Block numbers are used to maintain sequence control and accountability over the documents.	batches. Inspected procedures for recording and tracking pre-numbered documents.	
Vouchers within the block are totaled on the block by appropriation code.		
Accounting Operations is responsible for verifying all manual input documents		

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
through control totals and identification of		
user ID of technician who was responsible		
for the input.		

AN-1.2: Supervisory or independent reviews of data occur before data enter the application.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Data control unit personnel verify that	Inspected standard operating procedures for	No relevant exceptions were noted.
source documents are properly prepared and	entering data into DBMS. Inquired on	
authorized.	security controls in place to prevent	
	unauthorized users from entering fraudulent	
Data control unit personnel monitor data	transactions.	
entry and processing of source documents.		
	Inquired if supervisory review of	
	transactions takes place through signed	
	document, email, or other means.	
	Observed the Block Ticket process.	
	Inspected Block Ticket transactions.	

Control Activity:

AN-2.1 Data entry terminals are secured and restricted to authorized users.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DD Form 2875 must be completed by	Inquired to the ISSO about the procedures in	Inadequate security settings were in place to
individual requesting access with required	place to obtain a DBMS user ID.	ensure that DFAS-Columbus computer users
supervisor signature. An additional program		were automatically logged out of their

Control Description

worksheet annotating which accesses is required and must be submitted with the DD Form 2875, which requires supervisor signature. The DD Form 2875 is sent to the security manager to validate the background investigation or clearance information.

For external users only, a supervisor signature and security clearance from their location is required, prior to submission to DFAS-Columbus.

Additional program worksheet annotating which access levels are required must be submitted with the DD Form 2875. The worksheet requires supervisor signature. For certain access levels, some menus requests require the Division Chief's signature.

DECC-Columbus would assign the program access. The TASOs would assign the Activity access and notify the user of their user ID and temporary password.

Data entry is accomplished through a password protected (CAC) terminals which are located on the users' desks.

Tests of Operating Effectiveness

Inquired about additional logical access controls in place to restrict access to user terminals.

Inquired and observed how workstations were secured to prevent unauthorized access.

Inquired and observed how DBMS users access the application. Inquired if a supervisor was required to approve the logon for each session.

Inquired if each user was required to use a different user ID.

Observed and inspected the password settings used for DBMS. Inspected the DBMS environment password configurations to determine if they were set to the following parameters:

- Be at least eight characters;
- Include at least one upper case, one lower case, number, and one special character:
- Require that at least four characters be changed when creating a new password;
- Force default/factory setting passwords

Results of Tests of Operating Effectiveness

terminals after a specified period of inactivity. In addition, computer terminals were left unattended with CACs inserted and screen lock not activated.

DBMS password settings, controlled by ENTIRE, were not compliant with DoDI 8500.2. None of the password settings, for either the TSO or the DBMS application, could be verified by viewing the actual CINCOM ENTIRE program logic. The following ENTIRE settings were not in compliance with DoDI 8500.2:

- Passwords with at least one alphabet, numeric, and special character. Passwords are not case sensitive.
- New password with three changed characters.
- Password encryption (DFAS-Columbus can not prove that passwords are properly encrypted).

Six users who were listed as separated still had active DBMS user accounts.

DFAS-Columbus procedures and processes over DBMS user account management did not comply with the DFAS-Columbus Handbook

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
When a terminal is not in use, the terminal	to be removed/changed upon initial use;	for Systems Access Management and Control
CAC is removed and the terminal is locked.	Contain system mechanisms to force	and DoDI 8500.2. The following control
The system requires a CAC, as well as user	automatic expiration of passwords and	weaknesses were identified:
ID and password, for re-entry into the	prevent password reuse; and	
network. A separate/unique user ID and	• Require password files to be encrypted.	• 171 of 209 users did not have DD Form
password is required to log-on to DBMS.		2875 on file at DFAS-Columbus. Only 13
	Inquired if users could access the	of the 38 who did have files maintained had
DBMS is programmed to allow data entry	application directly or if they needed to	their access request form, DD Form 2875s,
connections (i.e., "sign-on") during	logon to the local area network or	correctly filled out, and only 20 had access
specified periods of the day that correspond	mainframe first.	request worksheets, specifying the function
with the online hours of the system.	I I I DDMG 1'	codes. The remaining 25 access request
Data entry connections automatically	Inspected the DBMS user list, current	forms and 17 access request worksheets
disconnects from the system after 15	employee list and terminated employee list.	were either incomplete, missing DBMS TASO signatures, or did not have
minutes of inactivity.	Inspected 209 access request forms.	appropriate justification.
minutes of indetivity.	hispected 209 access request forms.	appropriate justification.
Internal users are required to sign	Inquired on re-certification of user and	No recertification policy or process was in
acknowledgement forms stating their	programmer access.	place to ensure that user access and
responsibility for their account ID and		privileges in DBMS were appropriate.
temporary password.	Inquired if users were locked from accessing	DFAS-Columbus management had no way
	the application during specific periods.	of knowing when external users no longer
Sign-on requires users to establish	Inspected the output of attempting to logon	needed access unless their supervisors
passwords known only to them.	to a workstation outside of the permitted	informed the DBMS TASOs. Furthermore,
	window.	DFAS-Columbus management did not
All transactions are logged as entered, along		periodically review application
with the ID of the person entering the data.	Inquired if users were disconnected after a	programmer privileges access and
	specific period of inactivity.	privileges.

Inquired if successive logon attempts were

DFAS-Columbus did not have procedures and

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	controlled and monitored.	processes in place to review the access logs for DBMS for either unauthorized accounts or
	Inquired if users could access the application via dial-up. Inquired what types of users had dial-up access and if the transmission was encrypted.	inappropriate user activity. No previous log reviews existed to verify that access logs were properly created and periodically monitored.
	Inquired what controls were established for dial-up.	
	Inquired if access logs were maintained by DBMS.	
	Inquired on and inspected procedures for review of the access logs.	
	Inspected example of DBMS access logs.	

Control Activity:
AN-2.2: Users are limited in what transactions they can enter.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Security is exercised by the system at levels	Inquired if DBMS had authorization profiles	DFAS-Columbus procedures and processes
in the processing cycle through the system	for the application and SUPRA. Inquired to	over DBMS user account management did not
sign-on, menu selections/authorization, and	DBMS management if the access matrix in	comply with the DFAS-Columbus Center
activity identity.	the SSAA was followed.	Handbook for Systems Access Management
		and Control and DoDI 8500.2. Specifically:
User access is restricted by the user-	Inspected the adequacy of the general	
assigned functions and password. This	controls over authorization profiles.	Position descriptions could only be

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
security is authenticated through SUPRA.		provided for 15 of 38 users. Of these 15,
SUPRA applies security to activities that	Inspected the listing of the DBMS profiles	one did not justify needing access to
have the accounting function completed at	and their description.	DBMS.
DFAS.		
	Inquired and inspected the types of activities	There was no process in place to verify that
The user must be authorized to sign on to	authorization profiles were used to control.	supervisors properly assigned function
DBMS. Subsequent access will be	_	codes to promote segregation of duties.
determined by management and	Inspected 209 access request forms.	
implemented by the Automated Data		Nine of 37 users had access request
Processing Field Security Representative.	Inquired and inspected that authorization	worksheets that correctly matched the
	profiles limited the dollar amount of a	user's actual access in DBMS.
Authorization will link the user to either	transaction a user could enter, edit, or	
Appropriation Accounting Programs or a	approve.	
subsequent menu which authorizes access to		
only a limited number of function codes	Inspected documentation to determine	
within DBMS. Access is based on assigned	whether access to menus/screens	
tasks, not job descriptions.	corresponds to the users' defined duties.	
Sign-on requires the user to establish a	Inspected 209 access forms and compared	
password known only to the user which will	them to the UTYS02 (user list) report to	
further restrict access.	determine that users had access to what was	
	approved.	

Control Activity: AN-3.1: Master files help identify unauthorized transaction.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Before transactions are processed, they are	Inspected documentation on validity and	No relevant exceptions were noted.
verified using master files of approved	accuracy checks performed on data fields.	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
lines of accounting as appropriate for the	Inquired from the DBMS programmers	
application. Master files consist of:	how data was verified and what type of	
	information was verified before the	
 LACT (a program file), 	transaction was processed.	
 Master Accounting Data, and 		
• Matrix.	Inquired how master files that contained	
	vendor, customer, or other sensitive	
Master file LACT that does the verification	information were secured.	
is protected from unauthorized		
modifications.	Inquired who had access to master files.	
	Inquired how access was granted and	
	whether it was noted on access request	
	form.	
	Inspected and observed a sample of	
	function codes for the tables, confirming	
	that transactions verify information in the	
	tables or files properly.	

AN-3.2: Exceptions are reported to management for their review and approval.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
General ledger account code adjustments,	Inquired if DBMS produced a violation file	No relevant exceptions were noted.
based on parameters established by the	of rejected information (hard or soft	
standard operating procedure Journal	formats).	
Vouchers Adjustments to the General		
Ledger, are tracked on a monthly report for	Inspected violation reports for the past six	
management review and approval.	months for receivables-reimbursable and	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	non-reimbursable, SRD-1, and BOSS	
	violation control listing, and BOSS invalid	
	transaction journal.	
	Inquired if there were criteria for exception/rejection reporting.	
	Inspected documentation establishing reporting parameters for exception/rejection	
	reporting.	

Completeness (CP)

All authorized transactions should be entered into and completely processed by the computer. Assessing the controls over completeness involves evaluating the DEFAS-Columbus' ability to effectively:

- Ensure all authorize transactions are entered into and processed by the computer.
- Ensure reconciliations are performed to verify data completeness.

Control Activity:

CP-1.1 Record counts and control totals.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DDARS generated block tickets provide	Inspected documented procedures for using	No relevant exceptions were noted.
established counts and control totals over	record counts and control totals when	
source documents, utilizing the Disbursing	entering transactions.	
Daily Cash Blotter to help determine the		
completeness of the data entry and data	Inquired how record counts were generated.	
processing.	Obtained and inspected output of the counts	
	developed.	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Online or real-time system and control totals		
per appropriation are reflected on each	Inquired how the accumulation of record	
control block (daily) and are used to help	counts were used, and how they were	
determine the completeness of data entry	recorded (each session, daily or other	
and processing.	frequently).	

CP-1.2 Computer sequence checking.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Sequence checking is used to identify	Inquired if serial numbers from source	No relevant exceptions were noted.
missing or duplicate transactions through	documents were used for sequence checking.	
auto-marking in DDARS.		
	Inquired if a sequence checking review was	
Reports of missing or duplicate transactions	performed to check for duplicate or missing	
are produced from DDARS. Exceptions are	transactions.	
investigated and resolved by month-end.		
	Obtained and inspected examples of the	
	sequence checking reports. Inquired what	
	actions were taken for duplicate or missing	
	documents.	

Control Activity:

CP-1.3 Computer matching of transaction data.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Computer matching of transaction data with	Inquired if unique identifiers were assigned	No relevant exceptions were noted.
data in master or suspense files occurs to	to each transaction.	
identify missing or duplicate files.	Inquired if DBMS performed automated	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
DDARS reports of missing or duplicate files are produced and items are investigated and resolved by month-end.	checks of transactions to identify missing or duplicate transactions. Inspected policies and procedures to determine how missing or duplicate transactions were reported and investigated.	
	Inspected how missing or duplicate transactions were investigated and resolved.	

Control Activity: CP-1.4 Checking reports for transaction data.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Individual transactions or source documents	Inquired if users (internal and external) of	No relevant exceptions were noted.
are compared through DDARS auto-	DBMS compared source documentation to	
marking, with a detail listing of items	reports produced by DBMS to verify	
processed by the computer, particularly to	information is accurate.	
control important low-volume, high-value		
transactions.	Inquired if transactions considered low	
	volume, but high dollar value were reviewed	
	separately with source documentation.	
	Inspected the procedures regarding source	
	documentation.	
	Observed Accounting Technicians	
	performing their job functions for the	
	purpose of inspecting source documentation.	

CP-2.1 Reconciliations show the completeness of data processed at points in the processing cycle.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Record counts and control totals are	Inquired how management ensured that all	Although DFAS represented that a header and
established by block totals and reconciled	transactions were complete once they were	trailer were required for all files sent from
with transaction data manually and through	entered into DBMS.	interfacing systems, DBMS accepted files in
DDARS auto-marking.		its entirety without the trailer and allowed the
	Inspected related policies and procedures.	information to post to the system.
Trailer labels or control records containing record counts and/or control totals are generated for batch interface files and tested by DBMS (part of the program logic) to determine that all records have been		In addition, inbound interface between DBMS and SRD-1 is not operating correctly when information is sent to DBMS. Specifically:
Reconciliations are performed to determine the completeness of transactions processed and whether master files updated and outputs generated:		 DBMS will accept data files from SRD-1 when trailer records are not included in the transmission. DBMS does not notify DFAS-Columbus management that trailer records were not received.
 Daily, As-Required, Monthly, Using DDARS, and Using Automated Trial Balance Reconciliation. 		

Control Activity: CP-2.2 Reconciliations show the completeness of data processed for the total cycle.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Trailer labels or control records containing	Inquired how management reconciled	The interfaces to and from DBMS were not
record counts and/or control totals are	transaction information.	encrypted. Sensitive financial data was
generated for batch interface files and tested		transmitted over the interfaces in clear text via
by DBMS (part of the program logic) to	Inspected the reports to re-perform a sample	unsecured FTP.
determine that all records have been	of 45 reconciliations over the past six	
received.	months to determine procedures were	Although headers and trailers were required for
	followed.	all files being sent from interfacing systems,
Reconciliations are performed to determine		DBMS accepted the files in its entirety without
the completeness of transactions processed,	Inquired on interface controls for major	the trailer and allowed the information to post.
master files updated, and outputs generated:	interfacing system.	
		The inbound interface between DBMS and
• Daily,	Inquired how DBMS reconciled the in-	SRD-1 was not operating correctly when
 As-Required, 	bound and out-bound interfaces.	information was sent to DBMS. Specifically,
 Monthly, 		DBMS accepted data files from SRD-1 when
 Using DDARS, and 	Obtained and inspected a sample of	trailer records were not included in the
Using Automated Trial Balance	reconciliation reports.	transmission.
Reconciliation.		
	Inquired if the customers of DFAS were	DBMS did not generate a violation report
	responsible for completeness of the interface	when trailer records were not received.
	transactions.	

Accuracy (AY)

The recording of valid and accurate data into an application system is essential to provide for an effective system that produces reliable results. Assessing the controls for valid and accurate data involves evaluating DFAS-Columbus' ability to effectively ensure:

- Data entry design features contribute to data accuracy.
- Data validation and editing are performed to identify erroneous data.
- Erroneous data are captured, reported, investigated, and corrected.
- Review of output reports helps maintain data accuracy and validity.

Control Activity:

AY-1.1 Source documents are designed to minimize errors.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
The source document is well-designed to aid	Inquired that source documents had been	No relevant exceptions were noted.
the preparer and facilitate data entry.	effectively designed to aid in the data entry	
	of transaction information.	
	Obtained and inspected blank source documents to confirm that they aided the preparer to record data correctly and in a uniform format.	
	Inspected the master list of function codes.	
	Inquired if the function codes used for data entry into DBMS were entered on source documentation.	
	Inspected sample source documentation.	

AY-1.2 Pre-formatted computer terminal screens guide data entry.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Pre-formatted computer terminal screens are	Inquired and observed that screens were pre-	No relevant exceptions were noted.
utilized and allow prompting of data to be	formatted for data entry.	
entered, and editing of data as it is entered.	•	
	Inquired and observed that screens prompted	
	the user to enter data by field.	

Control Activity:

AY-1.3 Key verification increases the accuracy of significant data fields.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Mandatory fields for edits and validation to	Inquired and observed that DBMS did not	No relevant exceptions were noted.
ensure key data is entered. Online editing is	require data fields to be re-enter to verify	
performed to prevent erroneous data from	data accuracy before it was accepted.	
being keyed.	-	
	Observed Accounting Technicians entering	
Invalid changes to key data elements are not	data to ensure all data fields were entered	
permitted.	before the transaction was processed.	

Control Activity: AY-2.1 Programmed validation and edit checks identify erroneous data.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
All transactions are subject to validations	Inquired from DBMS programmers how	The means for which DBMS ensured that
and edits, which include checks for:	DBMS ensured that "correct data type" was	correct data type (i.e. alpha or numeric) was
	entered into the field (i.e. alpha, numeric).	entered into a data field could not be verified.
 Accuracy – Negative Unliquidated Obligation Edits, Dependency, Existence, Mathematical accuracy, Check digit – Numeric not alpha, Document reconciliation, and Relationship or prior data matching. Validation and editing are performed at the computer terminal during data entry or are performed as early as possible in the data flow and before updating master files. All applicable data fields are checked for errors before rejecting a transaction.	Inquired what controls were in place to ensure completeness and accuracy of input (reconciliation of control totals, 1-for-1 checking, matching, sequence checking, duplicate processing, and programmed edit checks). Inquired if and how the following automated edit checks were performed on the input data: Reasonableness, Limit Check, Range, Existence, Format, Check Digit, Duplicate Check, and Completeness Check. Inquired whether the following edit checks existed:	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	 Format checks on numeric data; Range checks on variable numeric field; Date tests on date fields; Existence checks on all key fields; Check digit on all identification keys; Tests for missing data; Tests for extraneous data; Tests for record mismatches; and Tests for out of sequence conditions. 	
	Inspected each edit check being performed in the system.	
	Inquired how data received from interfacing applications were validated for completeness and accuracy.	
	Inspected interface transactions files for edit checks.	

AY-2.2 Tests are made of critical calculations.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Program code and criteria for tests of critical	Inquired on DFAS-Columbus'	No relevant exceptions were noted.
calculations are protected from unauthorized	responsibilities for change control, including	
modifications. All calculations are tested in	the following:	
the Change Control Environment.		

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Manual controls depend on Accounting Operations verifying the daily & monthly data.	 Application modifications (enterprise and business applications); Testing and approving software changes; Quality assurance or quality control; Controlling software libraries; and Migrating changes to production. Inspected DBMS configuration management procedures. Inquired whether each level of testing had management approval before proceeding to the next level of testing. 	
	Inquired how management ensured that all transactions were complete once they were entered into DBMS. Obtained and inspected related policies and procedures. Obtained and inspected any output or reports. Inquired how management reconciled	
	transactions information. Obtained and inspected applicable output or reports. Inspected the reports to re-perform a sample of reconciliations over the past six months to determine procedures were followed.	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	Inquired on the fields required for any	
	transaction to be processed to the next level.	
	Inquired whether DBMS had built-in logic to allow for "auto-complete".	
	Inquired on the change control process for	
	updating an "auto-complete" list/menu.	

Control Activity: AY-2.3 Overriding or bypassing data validation and editing is restricted.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Overriding and bypassing data validation and editing are restricted.	Inquired if users were able to override information when entering transactions and who had this capability.	No relevant exceptions were noted.
	Inquired if DBMS produced a report listing for:	
	 Transactions and data elements that were overridden; and User IDs with the ability to override transactions and data elements. 	

Control Activity: AY-3.1 Rejected transactions are controlled with an automated error suspense file.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Interface-rejected data are automatically	Inquired if audit trails tracking transactions	DFAS-Columbus and SMC-Ogden did not
written on an automated violation file and	and user activity were maintained.	conduct periodic reviews of the DBMS audit
held from processing until corrected.	Inspected the most recent audit trail.	trail for unusual activity.
 Each erroneous transaction is annotated with: Error messages indicating the type of data error; Date and time the transaction was processed and the error identified; and The identity of the user who originated the transaction. The suspense file is purged of transactions as they are corrected. 	Inspected policies and procedures for performing periodic review of the audit trail for unusual activity. Inspected the most recent audit trail review. Inquired whether the contents of audit trails were protected against unauthorized access, modification, and deletion. Inquired how long audit logs were retained. Inquired if transactions that were rejected were sent to a suspense file and held until they were investigated and corrected. Inspected the most recent suspense file. Inquired who reviewed the suspense file and investigated and cleared the items. Obtained and inspected policies and procedures for reviewing, investigating and correcting items in the suspense file.	DFAS-Columbus did not have policies and procedures in place for the review, investigation, and correction of rejected transactions located within the violation file. As a compensating control, there were overviews and an appendix covering error codes and clearing violations in AAS and ABS that is distributed to all associates who enroll and complete training classes. The identity of the user or original rejected transaction was not identified in the violation file. As a compensating control, the identity of the user or originated transaction was located on the block ticket. Unable to verify that all sample rejected transactions were corrected since all documentation requested from the violation file sample was not provided.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	Inspected items in the suspense file from the	
	six months and reviewed how they were	
	resolved.	

AY-3.2 Erroneous data are reported back to the user department for investigation and correction.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Accounting Operations is responsible for	Inquired how rejected transactions were	No relevant exceptions were noted.
monitoring and correcting rejected	reported.	
transactions. A report is generated on a		
daily basis that identifies all open violations	Inquired who corrected the rejected	
for management review.	transactions.	
Errors are corrected by the Accounting	Inquired whether supervisors reviewed	
Technician assigned to support that	corrected transactions.	
customer.		
	Inspected supporting documentation for a	
Function Codes control access to the	sample of rejected and corrected	
suspense file.	transactions over the last six months.	

Control Activity: AY-4.1 Control output production and distribution

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
The DBMS System Division is	Inquired which division/department was	No relevant exceptions were noted.
responsibility for ensuring that all outputs	responsible for ensuring that all outputs	
are produced and distributed according to	(reports) were produced and distributed	
customer requirements.	according to the requirements of DBMS and	
	user management.	
The data processing control group, or some		
alternative:	Inquired whether the data processing control	
	group maintained a schedule, by application,	
Has a schedule by application that shows	that showed:	
when outputs should be completed and		
passed to OLRV.	 Output products produced; 	
 Reconciles control information to 	When they should have been	
determine completeness of processing.	completed;	
	 Who the recipients were; 	
The Mechanization of Reports Distribution	The copies needed; and	
System automatically checks the output	When they were to be distributed.	
message before displaying, writing, or		
printing to make sure the output has not	Inquired if a schedule had been established	
reached the wrong terminal device.	for month-end, quarter-end, and year-end	
	report processing. Inspected a copy of this	
Output from reruns is subjected to the same	schedule.	
quality review as the original output.		

AY-4.2 Reports showing the results of processing are reviewed by users.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Output reports for data accuracy, validity,	Obtained and inspected examples of the	Error, transaction, and master record change
and completeness are reviewed by multiple	reports produced by DBMS. Compared the	reports from the OLRV did not include an
end users (Management, Accountants,	reports to information in DBMS for	end-of-report page.
Technicians, etc.) based on the nature of	completeness.	
data being reviewed, including:		
	Inquired that each report had a title page	
• Error reports,	with the name, time and date of production,	
• Transaction reports,	and had an end-of-report page. Observed	
Master record change reports, and	and inspected these reports.	
• Control totals balance reports.		
1	Inquire if a log was maintained for all	
Printed reports contain a title page with	reports produced.	
report, name, time and date of production,		
the processing period cover; and have an	Inspected the log for printed reports.	
"end-of-report" message.		
	Inquired that the contents of reports were	
	protected against unauthorized access,	
	modification, and deletion.	
	Inquired if any reports were sent to	
	supervisors to approve prior to issuance.	
	Inspected a sample of reports that were	
	approved.	
	Inquired if a log of output errors was	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	maintained. Inspected the log of output	
	errors.	
	Inquired if users reviewed reports for data	
	accuracy, validity, and completeness.	

Integrity (IN)

Controls provide reasonable assurance that production processing uses the current version of software and data, that programs include routines for checking internal file header labels before processing, and that concurrent updates of files are not allowed.

Control Activity:

IN-1 Integrity controls over processing and data files ensure the current version of production is used during processing.

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
Procedures ensure that the current versions	Inspected policies and procedures that	No relevant exceptions were noted.
of production programs and data files are	ensure that the current version of production	
used during processing by completing	programs and data files was used during	
Release Check Lists.	processing.	
Programs include routines for checking	Inquired that DBMS included routines to	
internal file header labels before processing.	verify that the proper version of the	
	computer file was used during processing.	
The application protects against concurrent		
file updates.	Inquired that DBMS included routines for	
	checking internal file header labels before	
	processing.	
	Inquired that DBMS protected against	

Control Description	Tests of Operating Effectiveness	Results of Tests of Operating Effectiveness
	current file updates.	
	Inquired that DBMS used transaction roll-back and transaction journaling.	
	Inquired that DBMS management	
	maintained a current baseline inventory of	
	all software required to support system	
	operations.	

Section IV: Supplemental Information Provided by the Defense Finance and Accounting Service and the Defense Information Systems Agency

IV. Supplemental Information Provided by the Defense Finance and Accounting Service and the Defense Information Systems Agency

Continuity of Operations Planning

Based on the SLA between DECC-Columbus and DFAS-Columbus Accounting Services, DECC-Columbus agreed to provide COOP services to DFAS-Columbus. Specifically, DECC-Columbus agreed to:

- Support and maintain back-up tapes.
- Ensure off-site storage back-ups are performed weekly. These procedures are in place to validate the integrity of back-up tapes prior to being sent off-site.
- Perform off-site storage back-ups as required by DFAS-Columbus, which has classified DBMS as 'critical' and is to be recovered immediately at an alternate processing site.

The COOP Assessment in the SSAA for DBMS that was dated January 1, 2003, contained the following table summarizing DBMS' contingency readiness:

CONTINGENCY PLAN EVALUATION	YES	NO	N/A
Is there a contingency plan in existence for this system?	X		
Does the contingence plan, at a minimum, address the following:			
The actions required minimizing the impact of a fire, flood, civil disorder, natural disaster, or bomb threat	X		
Backup procedures to conduct essential IS operational tasks after a disruption to the primary IS facility	X		
Recovery procedures to permit rapid restoration of the IS facility following physical destruction, major damage or loss of data	X		
Does this contingency plan provide for the following:			
Storage of system back-up data in off site storage or in the central computer facility in metal or other fire retardant cabinets	X		
Duplicate system tapes, startup tapes/decks, database save tapes, and application program tapes unique to the site to be maintained in a secure location removed from the central computer facility	X		
Identification of an alternate site containing compatible equipment	X		
Destruction or safeguarding of classified material in the central computer facility in the event that the facility must be evacuated	X		
The contingency plan has been tested during the past year	X		
The ISSO maintains a copy of the contingency plan	X		_
The contingency plan contains criteria to state when it should be implemented and who can make that decision	X		

Acronyms and Abbreviations

AAS Appropriation Accounting Subsystem

ABS Automated Billing System
APF Authorized Program Facility
BOSS Base Operations Support System
C&A Certification and Accreditation

CAC Common Access Card CDA Change Design Activities

CICS Customer Information Control System

DBA Database Administrator

DBMS Defense Business Management System

DCPS Defense Civilian Pay System

DDARS Distributed Data Archive and Retrieval System

DD Form 2875 System Authorization Access Request
DECC Defense Enterprise Computing Center
DFAS Defense Finance and Accounting Service
DISA Defense Information Systems Agency

DITSCAP Defense Information Technology Security Certification and

Accreditation Process

DoD Department of Defense

DoDI Department of Defense Instruction

FTP File Transfer Protocol

ID Identification

IT Information Technology

ISSO Information System Security Officer

LACT Liaison Activity Code Table

LPAR Logical Partition

MAC Mission Assurance Category
OIG Office of the Inspector General

OLRV Online Report Viewer

RACF Remote Access Control Facility
RAS Resource Administration Subsystem
SDLC System Development Life Cycle

SLA Service Level Agreement SMC Security Management Center

SRD-1 Standard Financial System Redesign Subsystem
SSAA System Security Authorization Agreement
STIG Security Technical Implementation Guide

TASO Terminal Area Security Officer

TSO Time Sharing Option

z/OS 1.4 z/OS, Release 4, Version 1.4

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